

COMING EVENTS

The Functions Board has already established a programme for the remainder of this year. Notices have been sent out for the General Meeting to discuss the Appeals Tribunal on Friday 19th July at the Institute's headquarters 196 Miller Street North Sydney. On Friday 16th August there will be a joint meeting with the Civic Design Society to discuss progress on the City of Sydney Strategic Plan. As well, the Melbourne Congress will be held in August.

For those interested in conservation a conducted tour of the Bantry Bay Reserve will be held at 10.00 a.m. on Sunday 21st July. This 700 acre foreshore reserve was recently opened to the public after having been an explosives depot since the beginning of this century. It is the only remaining natural wilderness area on Sydney Harbour and has extensive Aboriginal carvings. The tour will start from the carpark at Seaforth Oval off Wakehurst Parkway. Further details can be obtained from Deryck Cutter, 451 3294.

The Annual General Meeting will be held on Friday 20th September at 196 Miller Street North Sydney at 8.00 p.m. A discussion on the Sydney Area Transportation Study will follow the AGM. Doug Keech and Alec McNeil from SATS have agreed to speak on the proposals.

In October the Sidney Luker Memorial Medal will be presented and a Christmas Dance will be held in November.

AROUND TOWN

Urban Systems Corporation has welcomed back Geoff Faithfull from his work overseas with the U.N. The firm is currently completing the City of Adelaide Plan, which promises to be quite radical in many ways. It has been prepared under close public scrutiny over the past 16 months, with a continuous public exhibition and workshop centre open day and night. USC is finalising the 1974 Strategic Plan for the City of Sydney and is also preparing a strategic plan for the City of Blue Mountains funded by DURD.

Wellings Smith and Byrnes have just completed the Draft Mosman Planning Scheme and a Varying Scheme for Gosford, mainly concerned with flat control codes.

Ku-Ring-Gai Council has consultants preparing development control plans for three centres at present. Turrumurra is contracted to Urban Systems and Plant Location International, Gordon Town Centre to Anchor Mortlock Murray and Wooley together with Ove Arup and PLI and Wahroonga centre to Harry Howard and Associates.

Planning Workshop Pty Limited is currently

engaged on a variety of urban planning and design contracts with public agencies and private development interests. These include: Tourist and recreation plan for Colo Shire Council involving a detailed survey of recreation facilities, analysis of demand and a determination of tourist road needs.

In Geelong, Victoria, the firm is working on a city wide environmental impact assessment of alternative proposed Expressway alignment. The social and physical implications of community centre development are being studied to provide the criteria for improving the range and quality of leisure facilities and activities available in new communities.

The Office of James Colman Pty. Ltd. (formerly Urban Design Associates) is providing planning advice on the proposed Holdsworthy development project for the Cities Commission and its agents. In Bathurst-Orange, it is advising the primary consultants, Pegus Peddle Thorpe on the social planning aspects of the growth centre proposals. It is progressing the Ultimo Action Plan for the Council of the City of Sydney, is involved in the design of two large residential estates, one virtually a New Town, in the western sector of Brisbane, and is providing detailed layout for various Housing Commission estates in N.S.W. James Colman himself is acting as research consultant to A.I.U.S. on Project 48 which is currently known as "Revitalising the Cities".

Dr John Roseth was one of about thirty delegates invited to attend the Urban Systems Research Symposium organised under the U.S./Australia Science Agreement and held in Washington, U.S.A. from 10th-14th June. Other members of the delegation were Lyndsay Neilsen from the Cities Commission, Geoff Harris from the Melbourne Metropolitan Board of Works, Arnis Siksnas from N.C.D.C., and Kevin Stark from James Cook University. With other U.S.A. planners and systems researchers they spent a week before the symposium on the west coast of America and a week after it on the east coast studying and looking at new developments, speaking to planners and absorbing the scene.

John Connelly has returned to N.S.W. after seven years in Canada. He has joined the S.P.A. as Divisional Planner for the Hunter Region and is living in Charlestown.

Jackson Teece Chesterman Willis have prepared neighbourhood plans for the possible redevelopment of disused waterfront sites in East Balmain. On the basis of their report on the Church of England Lands at Glebe, DURD has now purchased the area and it is understood that its first Regional Office will be established on site.

Grahame Crocket has left the State Planning Authority and joined the Cities Commission as Chief of the Project Development Branch. Tony Towers has also left the Authority to become Forward Planner for the Shoalhaven Shire Council.

4. There is a need for an early announcement by yourself of the step-by-step procedures to be carried out by particular persons and organisations, and the stage-by-stage time schedule to be followed, in the evolution of the new legislation. We appreciate that the recent new Act, providing for the establishment of a Planning and Environment Commission, states that the new Commission is to report to you within 12 months of an appointed day on possible needs for legislative changes and the possible needs for new powers to be granted to the new Commission. We appreciate, however, that the new Commission is unlikely to commence under its to-be-appointed Chairman before September. Even though the existing staff of the SPA may be working on an approach to the legislative problem in the meantime, it is felt that this procedure will not meet the three fundamental objectives proposed above. There seems to be a need for some supplementary or separate process aimed at achieving these objectives. In this regard, we would recommend for your consideration the detailed procedures and time programme laid down for the comprehensive rewriting of the Child Welfare Act, by your colleague, the Minister for Youth and Community Services. This provides the essential elements of open-ness, clarity, participation, and time-scheduling. It precisely identifies which persons are responsible for which parts of the work.

The Institute has formally adopted as Institute policy that the evolution of new planning legislation be made more open and visible and less a matter of "back-room" drafting. We reiterate our previously expressed wishes that you should succeed in your challenging and difficult portfolio, and reiterate our belief that adherence to the principles expressed in this letter will assist you to so succeed.

George Clarke : President, N.S.W. Division.

NEW CORPORATE MEMBERS

R.J. Bryant	R.A. Lane
I.C. Costley	M. Llewellyn Smith
G.F. Craig	A. Minnard
S. Harris	M/s D. Morrison
E.L. Houghton	V.J. Murphy
P.R. Jensen	T. Parish
R.W. Johnston	N.F. Wilson

NEW AFFILIATE MEMBERS

A.W. Potter	N.T. Schaefer
R.L. Powys	

NEW STUDENT MEMBERS

N.J. Angelini	J.G. Pagan
J.D. Burns	G.C. Paine
M.A. Campbell	A.A. Passmore
B. Chee-Keung Fung	J.G. Perrottet
E.S. Goldie	R.W. Sommerville
B.M. Hayes	J.A. Thorne
P.C. Holland	M.P. Trussell
T.E. Ledden	P.R. Tucker
J.S. Mullane	W.J. Wilson
S.J. Nicholson	

THE GRADUATE SCHOOL OF PLANNING

Sydney University's Department of Town and Country Planning put forward a proposal last year for exploratory and developmental work in the next few years to promote more comprehensive views of planning in the community. These initiatives were submitted by the University as part of its plans for the triennium 1976-78 for discussion with the Australian Universities Commission. In that submission the University stated "The Graduate School of Planning would provide post-graduate courses on public sector planning as affecting physical, economic, social, administrative and environmental factors. It would also develop facilities for senior staff residential courses . . . and refresher courses. The work of the school would be inter-disciplinary and it would become an inter-Faculty School rather than a School of the Faculty."

The Universities Commission responded by providing some resources for immediately pursuing the concept of the Graduate School of Planning under the aegis of the General Development Grant. These funds are to be used to appoint two lecturers for two years and to support visits from distinguished persons.

The proposed Graduate School is particularly concerned with developing bridging functions and integrating roles among the many disciplines which are taking a growing interest in studies related to public policy problems. It is intended to provide regular news of its development to readers of this newsletter.

TWO FIXED-TERM LECTURESHIPS IN THE DEPARTMENT OF TOWN AND COUNTRY PLANNING

These two new positions are being offered as part of a programme directed towards the establishment of a Graduate School of Planning in the University of Sydney. This initiative implies a broader inter-disciplinary approach to planning and public policy formulation than that usually associated with town and country planning. Both positions offer involvement in the development of educational, research and publication programmes associated with the Graduate School of Planning.

The skills being sought at this stage focus on such policy areas as the environment, housing, transportation, the location of employment, and regional or local area development programmes. Applicants should preferably have skills and experience in one or more of the following:— information analysis, plan and policy formulation, evaluation, management and policy implementation.

Both positions are for two-year periods within the salary range \$8,698-\$11,982 p.a. Applications close on 30th Aug. 1974. Further information may be obtained from the Registrar, University of Sydney, Australia, 2006.

PLANNING RESEARCH CENTRE ACTIVITIES

In addition to its normal membership functions the Centre expanded its activities during 1973 into the area of project oriented research. Four research contracts have been completed, with a further three sponsored projects still in progress. Those completed studies cover a "History and Review of Planning Sydney Since 1940" for the Commonwealth Bureau of Roads; "Towards a National Urban Strategy" for the Cities Commission; a contribution to "Project 44: Managing the Cities" for the Australian Institute of Urban Studies (N.S.W. Division); and demonstrations of "Metro-Apex: An Urban Gaming Simulation" in Sydney and Melbourne. Results from our current work on the "Impact Analysis of the Vehicular Transportation and Pedestrian Movement Systems Proposed for the City of Sydney", the "Study of the Upper Hawkesbury River Valley" for the National Trust, and the development of an interactive (teletype) game "Movement Systems and the Environment" (MATE), jointly funded by the IBM System Development Institute and the N.S.W. Department of the Environment, are expected soon.

The Centre is presently offering to Local Government Authorities a research service to build trip tables describing the interchange of trips (by purpose, mode etc.) between those traffic zones lying within the Local Government Area and outlying portions of the Sydney Metropolitan area. The basis of this service is the Sydney Area Transportation Study trip record file, which the Centre has authority to access and manipulate.

Recent publications of the Centre are "SATS: The Issues and Options" and "Regional Development in Australia". Further enquiries about the Centre's activities, research positions and list of publications may be directed to the Secretary, Planning Research Centre, University of Sydney, N.S.W. 2006, telephone 660.8028.

LETTER TO THE EDITOR

The Editor,
I was amused to read the precis of the N.S.W. Division's comments on the First Report of the Commission of Enquiry into Land Tenure — especially the first two paragraphs (RAPI News No. 7).

In an analysis of the Report shortly to be published by the Planning Research Centre, I have pointed out at some length that the Report is neither "lucidly written", nor "well reasoned". The hypothesis that it is a piece of **ex post facto** rationalization accounts for my analysis rather completely.

The Commission's fundamental philosophical stance is that value increments following rezoning are caused by community action and are therefore payable to the community. To the writer, the most disappointing aspect of the Report is its

acceptance of this proposition without making any attempt to validate it. Since the Division also expresses it, I would be most interested to be appraised of the detailed thought process which led it to this conclusion.

I therefore invite the Division to demonstrate the validity of this assertion by a process of logical deduction which has as its start point a fundamental premise which is self evident.

R.T.M. Whipple University of Sydney.

RESULTS OF DIVISION COMMITTEE ELECTIONS 1974/75 ROYAL AUSTRALIAN PLANNING INSTITUTE N.S.W. DIVISION

The following retiring Committee Members were re-elected as Corporate Committee Members:
GRAHAM ANDREWS (M)
DAVID BRIGGS (F)
SAM LIPSON (F)
BOB MEYER (M)
FRANK O'NEIL (F)
ERIKA RATHGEBER (F)
JOHN ROSETH (M)
GUS SPIELMAN (F)
ELIZABETH THOMSON (M)

GEORGE CLARKE (F), immediate past President is an ex officio member of the Division Committee.

The new corporate members are:
STEPHEN HARRIS (M)
MICHAEL LLEWELLYN SMITH (M)
HARRY WAITE (M)

The Affiliate member is again
PETER YEOMANS (A)

The Student member is
KEN LANDER (S)

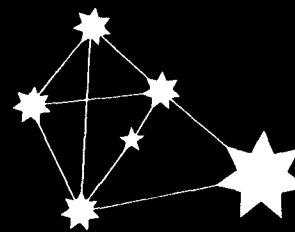
The Newcastle Branch will be sending one representative as is customary, bringing the total number on the Committee to sixteen.

The retiring members of the Committee are:
GARDNER BROWNE (M)
JUDITH FITZ-HENRY (F)
JACK NICHOLLS (F)
SANDY KERR (S)

The Division Committee meets every third Friday at the Division's headquarters, 196 Miller Street North Sydney. Our Assistant Secretary is Mrs. June Jones and the telephone no. is 92 1124.

CLASSIFIED ADVERTISEMENTS

Sue Brooks Consulting Representative Telephone 439-4066
A.M.P. Society 71-73 Alexander St., Crows Nest.
General Insurance : Superannuation Schemes : Life Insurance : Accident : Household : Fire.



No.8 July 1974 Editor: Elizabeth Thomson

Royal Australian Planning Institute
New South Wales Division

See pp 4 & 5: GO's letter to N.S.W. Minister in Planning & Environment re Legislation (22 Apr 1974)
A NEW COMMITTEE STRUCTURE

At its Meeting of 21st June 1974, the Division Committee elected the following office bearers :

President	Dr. John Roseth
Senior Vice President	David Briggs
Vice Presidents	Graham Andrews
	Sam Lipson
Honorary Treasurer	David Briggs
Honorary Secretary	Elizabeth Thomson
Assistant Honorary Treasurer	Stephen Harris
Assistant Honorary Secretary	Ken Lander
Executive Federal Councillor	George Clarke
Federal Councillor	David Briggs
Federal Board of Education Representative	Graham Andrews

After much discussion the Division Committee decided to reorganise the Sub Committee system which was proving to be unwieldy and instead to institute a number of Boards. The Chairmen of these Boards are empowered to establish sub-committees, task forces or even to call on individual members to provide reports on specific issues. To this end it is hoped that the work of the Division will be streamlined and that the best possible assistance may be obtained when required. Four Boards have been constituted with the following Chairmen and Vice Chairmen. Any member wishing to contribute to the work of any Board should either contact the Chairman or the Honorary Secretary.

The Functions Board

Chairman	Stephen Harris
Vice Chairmen	David Briggs
	Elizabeth Thomson

This Board incorporates the old Public Forums, Workshops and Seminars and Member Relations Sub-Committees. Its purpose is to organise a programme of functions for members and on occasion to establish a forum for public debate when issues of more general significance arise.

The Professional Development Board

Chairman	Graham Andrews
	Peter Yeomans
	Ken Lander

Price 30 cents

This Board incorporates the old Professional Practice and Scale of Fees; Qualifications and Membership; Future of the Institute; and Education Sub-Committees. Its purpose is to handle all membership matters.

The Environment Board

Chairman	Sam Lipson
Vice Chairmen	Erika Rathgeber
	Bob Meyer

This Board takes over the functions of the Environment; Conservation; and Planning Sub-Committees. Its purpose is to examine all matters of environmental or planning nature referred to the Institute or considered as important by its members and to prepare reports in order that the Division Committee may issue public policy statements.

The Publications Board

Chairman	Elizabeth Thomson
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The purpose of this Board is to organise all Divisional publications, including the RAPI News.

In addition the Division Committee decided to establish a Planning Legislation Task Force, with George Clarke as Chairman and Harry Waite and Erika Rathgeber as Vice Chairmen. The Division Committee believes that the next twelve months will provide an unprecedented opportunity for the Institute to make known its opinions on planning organisation, machinery and legislation. The function of the Task Force is to call for opinions and to crystallise these into a submission to the Minister for Planning and Environment. We would like every member to give consideration to the appropriate role of the new Planning and Environment Commission, what specific changes are required in planning machinery, practice and legislation and how these may best be implemented.

The year ahead may prove to be the most challenging and exciting yet in the field of planning in New South Wales. We hope that every member will be able to contribute to the Planning Legislation Task Force.

REPORT ON HOUSING COMMISSION SITE IN WATERLOO

The Housing Commission of NSW requested the NSW Division of the Royal Australian Planning Institute to comment on alternative schemes for the proposed redevelopment of Waterloo Site 7600. The following statement was prepared by the Division Committee on the basis of information compiled by the Committee's Urban Environment Sub-Committee which examined the proposals in some detail and held a number of meetings both with officers of the Commission and with critics of the Commission:—

1. The Division agrees that lower income groups should continue to be housed in inner city areas wherever feasible and sees the Housing Commission as the most appropriate body to provide low-cost housing for such groups.

2. The Division believes that the Waterloo/Redfern area is a suitable area for renewal for residential purposes by the Commission.

3. The Division sympathises with and supports the Commission's objective of seeking to provide in this area a comprehensive range of community, social and sporting facilities for the use and enjoyment of residents of the neighbourhood. In attempting to provide generously for these facilities, the Commission has produced a series of preliminary plans which all require complete site clearances and total redevelopment. These plans also provide for new housing at high site densities.

4. The Division recognizes that most, if not all, of the existing buildings on the site are unremarkable in themselves and do not appear to merit preservation as being of architectural or historic interest. Nevertheless, many of the existing buildings and the streets that serve them constitute an urban fabric to which the existing residents are accustomed at the relatively domestic scale of 2 storey buildings, to which they can relate easily in a traditional and comfortable way.

5. The Division is concerned that the Commission does not appear to have published any alternative scheme and/or report which fully explores the possibilities of incorporating in the project, at least the rehabilitation and restoration of some existing buildings or rows of existing terrace houses.

6. The Division has studied the problem sufficiently to understand that any such alternative approaches would have different costs and different benefits as compared with schemes for complete redevelopment. It appears that the greater the degree of rehabilitation and restoration of existing buildings, the greater would be the differences in financial and social costs and benefits of different kinds. It may be that lower densities would result and that higher costs would be created or that the land cost per dwelling would rise

considerably. It may be that the amounts of open space, sporting ovals, community and social facilities would have to be reduced. However, the Division considers that such alternatives should, nevertheless, be explored, designs based on them prepared, and their costs and benefits assessed and publicly presented, before a final decision is made as to the scheme to be adopted.

April 19 1974

The Housing Commission acknowledged receipt of this report on 21st May, and said:

"The consideration given by your Committee to the Commission's outline proposals and the opinions expressed in the report are very much appreciated. You will be interested to know that the preparation of a brief for sketch plan designs is still being formulated and to assist in its preparation a number of special studies have been commissioned, some of which make provision for the matters your Committee has raised."

"THE FALL OF THE BANKSTOWN PLANNING EMPIRE"

Following a three (3) year period of high activity, new initiatives and novel approaches, during which time Bankstown Council's Department of Town Planning has been looked upon as the 'laboratory' for local government planning, the Department has largely disintegrated with the resignations of nine (9) senior professional staff during the last six months culminating last week in the announcement by Mr. David McInnes, Municipal Town Planner and Head of the Department of his resignation and those of the Deputy Municipal Planner, Mr. Roy Barrett and the Assistant Deputy Town Planner (Project Team) Mr. Harald Bergsteiner.

Following hard on the heels of the recent resignations of the Landscape Architects, Messrs Allen Correy and John Stowar, the Senior Systems Planner, Mr. David Craig, an Architect: Planner, Mr. Allen Chan and Economist/Planners, Mr. Ray Kent and Mrs. D. Lance and the now apparent imminent resignations of several other planners, it constitutes yet another, and certainly one of the saddest, local government planning debacles.

RAPI UNIVERSITY PRIZES

The New South Wales Division has for some years awarded annual prizes to students of town and country planning. The recipients at the University of Sydney were M/s Peta Toop in 1972 and A. Boss in 1973, while D. Wiggins was awarded the 1973 prize at the University of New South Wales. Following representations made by the Student member on the 1973/4 Division Committee, Sandy Kerr, ballots were conducted at both Town Planning Schools to find out whether students wanted any changes in the system. Students at the University of New South Wales voted for the

continuation of the present system; but at the University of Sydney, they indicated that they would prefer the prizemoney spent on books for the Department's library. This change will become effective in 1975.

NEW APPOINTMENTS IN THE DEPARTMENT OF TOWN AND COUNTRY PLANNING, UNIVERSITY OF SYDNEY

Mr Peter Murray, B.Arch.(N.S.W.) has been appointed Temporary Lecturer from March to December 1974. Mr Murray completed the coursework requirements for the M.T.C.P. degree last year.

Mr G.H. Searle, B.A.(Adelaide) has been appointed Temporary Lecturer from June to December 1974. Mr Searle has served with the Department of Decentralisation and Development and, more recently, with the New South Wales Treasury.

Dr Patricia Apps, B.Arch.(N.S.W.), M.E.D.(Yale), Ph.D.(Cambridge), A.R.A.I.A. has been appointed Senior Lecturer. Dr Apps is at present a Lecturer in the School of Architecture, University of Sydney.

RECIPROCITY OF MEMBERSHIP — NEW ZEALAND

N.S.W. Division members should be aware that the Federal Council of the Institute has entered into an agreement with the New Zealand Planning Institute enabling New Zealand members to be eligible for membership of the Royal Australian Planning Institute without any additional requirements regarding qualifications.

For some years now the N.S.W. Division has been urging that the grade of Affiliate Member be maintained in order that people involved in planning but not qualified may be involved in Institute activities. This Division has the greatest number of such members including people qualified in sociology, geography, traffic engineering and landscaping who work in the planning field. There has been considerable opposition to the NSW proposals since the Federal body wants to gradually get rid of all Affiliate members. Yet at the same time the Federal body has entered into an agreement with the New Zealand Institute guaranteeing reciprocal rights. The qualifications required for entry to the New Zealand Institute would not be accepted in any of the Australian Divisions and certainly would not be accepted by the Federal Board of Education, consequently this move does seem to be a retrograde step and one which is in direct conflict with other Federal policies.

This particular agreement was sprung on the last Federal Council Meeting and supported by all representatives except those from this Division. This will not make it any easier for our members seeking recognition by the R.T.P.I.

LETTER TO THE MINISTER FOR PLANNING AND ENVIRONMENT

April 22 1974

Dear Sir John,
The Division Committee, at its Meeting on April 19th 1974 resolved that I should write to you on the problems of producing much-needed new and comprehensive planning legislation for the State. In brief, I propose that you initiate and commission detailed procedures and a detailed stage-by-stage time schedule for the drafting of a comprehensive new Planning Act for New South Wales.

I ask you to consider the following objectives:—

1. **The Bill for such an Act should come to Parliament as early as possible in the first half of 1975.**

The existing planning system dates back to the original 1945 legislation (Part 12A of the Local Government Act) and is thus 28 years old. The existing collection of legislation is the root of all the problems in planning which you and your Government are trying to overcome. It is now utterly discredited in the eyes of all sections and factions of the community. If your new Commission operates, even for twelve months, under these procedures, the new Commission could itself quickly be discredited. It would simply be the same old discredited system operating under a new name. It would be clearly recognised as such by the public and by all relevant groups.

2. **The study and thought which goes into the new legislation should begin from the first basic principles laid down in your Government's policy speech, and must be detached from, and independent of, existing planning legislation and administration.**

Otherwise, drafting the new legislation could degenerate into a mere patch and paint job of, say, Part 12A of the Local Government Act and the State Planning Authority Act. What is needed is an entirely new set of ideas as to what "planning" is all about, what kind of "plans" should be made at different levels for different purposes, when and by whom, and how these new types of "plans" should be checked and implemented.

3. **The first step in the process of evolving new legislation must be to seek public participation in the process.**

Interested members of the public, professional institutes, pressure groups and dissident factions should be publicly invited to submit their ideas and proposals for consideration in the evolution of thought during the gradual process of defining principles and interpreting them into legislative detail. Otherwise, any new legislation, whatever its merits, runs the risk of being misunderstood and opposed by organised groups who feel frustrated by "back-room" techniques. Well-structured techniques which make the process of preparation open and visible, would pay dividends not only in improving the quality of the legislation, but also in winning support for it. One or more Progress Reports should be made available or published during the process of evolution of the new legislation. These should deal with major and minor principles, on which comment and criticism is invited.

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