

ROYAL AUSTRALIAN PLANNING INSTITUTE

BOARD OF EDUCATION

See re
RDL Fraser

Minutes of meeting of the Board of Education held on Friday, 13th August, 1976 at 10.00 a.m. at the office of the Monarto Development Commission, Adelaide.

PPS/6/7.

PRESENT:

Mr. N. Wallman (Chairman) (South Australia)
Mr. A. Welbourn (President) (South Australia)
Mr. C. Taylor (Hon. Registrar Examinations) (Queensland)
Mr. B. McNeill (Tasmania)
Mr. K. Adam (Western Australia)
Mr. A. Hutchings (South Australia)
Mr. B. Turner (South Australia)
Mr. D. Daines (N.S.W.)
Mr. J. Earle (Victoria)
Mr. R. Clark (A.C.T.)
Mr. H. Merrin (Queensland)
Prof. L. Keeble (Immediate Past President) (Queensland)
Mr. T. McKenna (Hon. Federal Secretary) (South Australia)
Mr. D. Briggs (President Elect) (was in attendance)

30/12/76

APOLOGIES: No apologies were received.

1. MINUTES

The Minutes of the meeting of the Board of Education held at the Canberra Club, Canberra City, on Thursday, 22nd April, 1976, having been previously circulated, were taken as read and confirmed with the following correction :

Page 4 - Item 3(c) : R.H. Annells (Tasmania) delete the word "and" where second appearing and insert "or".

2. MATTERS ARISING FROM THE MINUTES

Action By

Referred for report by Hon. Registrar Examinations and other business.

3. MEMBERSHIP APPLICATIONS

Note: The following applications for election are not commented on where the Board of Education had supported the recommendations of the Division Committees and the General Committee that the applicants be admitted. A note is appended where the General Committee made a comment or a request regarding an application from the Division Committee:

(a) Applications for election as Corporate Members

R.H. Annells (Tasmania) - Admit
J.A.M. Eastwell (Queensland) - Admit
O.M. Edu (Overseas) - Admit
Mrs. S. de Monchaux (N.S.W.) - Admit
Ms. J.A. Moles (Victoria) (Overseas) - Admit
Dr. M. Lane (N.S.W.) - Admit
R.J. Scott (N.S.W.) - Admit
C.H. Cholerton (N.S.W.) - Admit
S. Morrison (N.S.W.) - Admit
A.R. Hall (N.S.W.) - Admit
G.K. Gaston (Western Australia) - Admit

Exec. Sec.

Div. Secs.

A.J. Sabino (S.A.) - Admit
J.F. Maddigan (S.A.) - Admit
T.J. Gluis (S.A.) - Admit

- (b) The following applications after some discussion were not supported:

D.G. Snowden (New Zealand) inadequate statement of experience.
I.R. Palmer (Victoria) late application: defer.
T.F. Dally (Victoria) late application: defer.
Miss E.B. Hughes (Victoria) late application: defer.
Dr. J. Grant (Victoria) is not eligible and may apply for Affiliate membership and should undertake a recognised course of study leading to corporate membership.
K.T. O'Leary (S.A.) referred to Division for further evidence of experience.
W. Dobkins (W.A.) referred to Division for evidence of experience.
R.S. Pawluk (W.A.) referred to Division for evidence of experience.
S.M. Hiller (S.A.) referred to Division for evidence of experience.
R.A. Henwood (W.A.) referred to Division for evidence of experience.
D.A. Jeater (W.A.) should satisfy Western Australia Division of his knowledge of Law and Practise and complete one year of experience in Australia.

- (c) The following applications were discussed:

J.W. Montgomerie (Victoria) after considerable discussion it was agreed to admit.
R.A. Hoskin (Western Australia) has been requested to submit a thesis and will be considered on submission.
R.B. Smyth (A.C.T.) still requires confirmation from N.Z.P.I. of his financial status.
Fung B.C.K. (Overseas) may be considered when he has completed his post-graduate year of practical experience in 1977.
H.W. Hein (Victoria) is proposed under By-law 3 d iv and the matter was deferred for Council consideration.
S.O. Edomwandagbon (Overseas) has made repeated requests for membership but application forms sent to him by the Hon. Federal Secretary and by the Executive Secretary have not been received. Defer.
R.W. Pool (Victoria) this applicant is required to satisfy the Divisional requirement for knowledge of Australian Law and Practice and this has not yet been provided. This is a technical matter and the Board will accept the application on certification and delegate the matter to the general committee.
G.W. Armstrong (W.A.) the applicant is a resident in the Northern Territory and has been advised to undertake examination in the External Examinations of the Institute but in the meantime should remain upon the pending list.

(d) Recommendations for election as Hon. Fellow

His Honor Judge John Herbert Roder (S.A.) -
Supported.

President
Exec. Sec.
S.A. Div.

Judge Roder was born in 1928 and gained a Bachelor of Arts Degree with Honours at the University of Adelaide in 1950. He followed this with a Master of Arts Degree and the Degree of Bachelor of Laws in 1951. In 1974 Judge Roder was awarded the Degree of Master of Town Planning.

Judge Roder was admitted to Student membership of the Institute on the 16th August, 1966 and is currently an Affiliate member. He has demonstrated a continuing interest in Institute affairs for well over 10 years. He has participated in many of the Institute's activities and for many years, whilst a Legal Practitioner and Principal of the firm of Roder, Dunstan, Lee and Taylor, was involved in providing advice to the South Australian Government and numerous local Government Authorities and private individuals and bodies on matters of Town Planning Law and Administration.

Judge Roder was a Foundation Member of the Town and Country Planning Association of South Australia and assisted in the drafting of its constitution. He has lectured in Town Planning Law at the South Australian Institute of Technology and at the University of Adelaide and since 1969 has been a Member of the Faculty of Architecture and Planning of the Department of Architecture and Town Planning at the University of Adelaide. He is also the President of the Council of the Torrens College of Advanced Education, and is Deputy Chairman of the Adelaide Festival Centre Trust.

Judge Roder was the original Chairman of the Planning Appeal Board of South Australia and retains the position as Senior Chairman of the Planning Appeal Board of South Australia, set up by legislation in 1967. Initially he acted as Chairman whilst also in private practice but in 1970 he was appointed to the Bench of the Local and District Criminal Courts. He is also the presiding Judge in associated jurisdictions, namely the Air Pollution Appeal Board, the Land Price Tribunal and the Builders Appellate and Disciplinary Tribunal. He has de facto administrative responsibility for the Wardens Court dealing with extractive industry.

In these positions he has been instrumental in establishing a firm basis for the administration of planning in South Australia having regard to the interpretation of the Law. It is generally recognised among those who have to do with the work of the Board that Judge Roder carries out his commission with rare wisdom and special sensitivity for the principles and practice of the urban and regional planning in the interests of individuals and

planning schemes. He held this appointment from 1945/64 when the State Planning Authority took over the role of the Town and Country Planning Advisory Committee.

He was appointed Chairman, Ian Buchan Fell Research Project into Housing, 1966, and was appointed Commissioner by the New South Wales Government to hold an enquiry into the Paddington area in 1968.

Walter Bunning was appointed Architect member of the Sydney Cove Redevelopment Authority in 1969 and is still a member.

He has been the President of the Board of Trustees of the National Art Gallery since August 1974.

Walter Bunning was elevated to Life Membership of the Royal Australian Institute of Architects in 1970. He joined the Planning Institute and has been a Fellow since 1951.

In view of his outstanding career, the Division Committee recommends that Mr. Bunning be elevated to Life membership.

R.D.L. Fraser (Victoria) - Referred.

Vic.Div.

Roderick David Lovat Fraser was born at Brisbane, Queensland on the 26th December, 1911. He is married and has four children.

Mr. Fraser's working life has been spent in the service of town and regional planning. His planning career commenced in 1935 when he became Senior Assistant in the Town Planning Branch, Brisbane City Council. He occupied this position until he joined the 2nd A.I.F. in 1940. During the six years he was in the Planning Branch he qualified as a Registered Surveyor in 1937 and town planner in 1940 when he became a Member of the Town Planning Institute (London) on completion of the examinations set by that Institute. Subsequently he became a Member and later a Fellow of the Australian Planning Institute.

During World War 2 he rose to the rank of Captain in the Australian Survey Corps 2nd A.I.F. and served overseas at Morotai. Following demobilisation in 1946 he was appointed as Deputy Chief Planner to the Cumberland County Council, New South Wales, and was promoted to Chief County Planner in 1953. On reorganisation of the planning structure in New South Wales in 1964 he was appointed Principal Planner (statutory) to the State Planning Authority of New South Wales. In February, 1966 he was appointed Chairman of the Town and Country Planning Board in Victoria and still occupies that position.

There is no doubt that his keen foresight has contributed greatly to the development of planning in New South Wales from 1946 to 1965 and in Victoria from 1966 to the present day.

In 1960 he was awarded the Sidney Luker Memorial Medal by the Australian Planning Institute (New South Wales Division) and in 1972 he received the Barrott Memorial Medal, awarded

13.08.1976

by the Town and Country Planning Association (Victoria). The citation with each award was for his outstanding contribution to planning.

Mr. Fraser's practical experience both in New South Wales and Victoria has been extensive. In New South Wales he directed the compilation of the report on the Cumberland Plan and was directly associated with such developments as Penrith - St. Mary's satellite project and Campbelltown satellite.

He was Convenor of the Ways and Means Panel, Opera House Traffic Committee and Chairman of the Cumberland County Council Historic Buildings Committee. He was also the visiting lecturer in Civic Design at the University of New South Wales.

Since taking up the Chairmanship of the Town and Country Planning Board in Victoria, Mr. Fraser has pioneered a number of innovations besides revising and strengthening the existing planning techniques.

Probably the most important innovations followed the Board's report "Organisation for Strategic Planning" submitted in 1967 to the Minister for Local Government. The credit must be given to Mr. Fraser for the ideas put forward in that report. A major number of the recommendations were adopted by the Government and legislation quickly followed re-organising the structure of planning in the State setting up the State Planning Council and providing for the establishment of regional planning authorities. This Act introduced for the first time in Victoria the concept that planning policy be predetermined by the Government. The setting up of the State Planning Council provided a new link in the planning framework bringing together the heads of the various planning and service authorities to co-ordinate planning and advise on the preparation of Statements of Planning Policy by the Board. The legislation also provided that Mr. Fraser as Chairman of the Town and Country Planning Board should be Chairman of the State Planning Council. The Council has recently been superseded by the creation of a larger body of heads of departments and authorities known as the State Co-ordination Council and Mr. Fraser is a member of that Council and of the important Policy and Priority Review Group of that Council.

All GC's work!

Rod pushed it through very well.

So far nine Statements of Planning Policy have been prepared by the Board and approved by the Governor in Council. These set out guidelines for planning authorities to follow in such important areas as Western Port, Mornington Peninsula, Dandenong Ranges, Geelong, Latrobe Valley, Yarra Valley and the Macedon Ranges. In most cases Mr. Fraser has been the initiator of these policies and has been largely responsible for their form and content.

Reference has already been made to the provisions for setting up regional planning authorities. As a result of Mr. Fraser's efforts, three regional planning authorities have been established namely, Western Port, Geelong and Loddon/Campaspe and a provisional regional planning authority has been set up in East Gippsland.

In 1974 Mr. Fraser was commissioned by the United Nations to serve on an expert panel to report on the proposed planning scheme for Karachi.

During Mr. Fraser's eleven years as Chairman of the Town and Country Planning Board, the staff has grown from 24 to 113 persons and the work and functions of the Board have become more diverse and complex. Mr. Fraser's efforts for the Board and for planning generally have been untiring and his energy and enthusiasm are reflected in the successful stage which planning has reached in this State.

Mr. Fraser is well known to municipal councils throughout the State for his leadership in planning generally and in particular the application of planning techniques. He has participated in many meetings and seminars over the years presenting challenges for the advancement of planning.

He is also well known to such organisations as the Royal Australian Planning Institute, the Australian Institute of Urban Studies, the Chambers of Commerce, the Chamber of Manufacturers, the Royal Automobile Club of Victoria, the Municipal Associations, the respective Institutes of Architects, Engineers, Surveyors and Real Estate for his knowledge and foresight in the planning field.

Apart from his activities in planning, Mr. Fraser is an active member of Melbourne Legacy and has for many years been Chairman of "Harelands", one of the residences housing small children. He is a valued Member for his interest in and the work he has undertaken on behalf of the widows and children of deceased ex-servicemen and women.

In summary it can well be said that Mr. Fraser is a perceptive, far sighted and creative person who has made a considerable impact on and contribution to planning in Australia over the past three decades.

He is therefore a man worthy of some honour in recognition of his contribution to town and regional planning.

(f) Recommendation for Election as Fellow

M.W. Milburn (Queensland) - Supported.

President
Qld. Div.
Exec. Sec.

Age - born 1929 (therefore over the age of
30 years)

Academic qualifications :

Bachelor of Science (Civil Engineering), Durham University, England, 1949.

Diploma in Town Planning, Durham University, England 1950.

Master of Arts (Urban and Regional Planning), University of Waterloo, Canada, 1976.

Affiliations with Planning Institutes:

Member, Royal Town Planning Institute, 1952

Member, Royal Australian Planning Institute, 1958

Member, Canadian Institute of Planners, 1966

Planning Experience since qualification:

Mr. Milburn has had over 10 years of planning experience since his first qualification in 1950.

- 1958-62 Assistant Commissioner in the office of the Town and Country Planning Commissioner, with the Tasmanian Public Works Department.

In this position, he was responsible for the direction of the preparation of town planning schemes for a number of local municipalities and the control of land subdivision. In 1961-62 the State Government instituted a review of the local government legislation, during which time he advised the Parliamentary Draftsman on the revision of the planning legislation.

- 1962-66 In 1962, Mr. Milburn joined the Public Works Department of the Government of Hong Kong as a District Planning Officer, and was given responsibility for planning in the New Territories. This included work on two new towns designed to accept the population overspill from the urban areas. Each new town was expected to accommodate an ultimate population in excess of one million persons.

- 1966-67 Upon the completion of his contract with the Hong Kong Government in 1966, he spent a year with the Ontario Department of Municipal Affairs in Toronto, Canada, as a Group Leader in the Community Planning Branch. He was responsible for the control of land subdivision over an area comprising some 40,000 square kilometres of South-Eastern Ontario, which included seventeen counties and the Cities of Ottawa, Kingston, Cornwall and Peterborough.

- 1967-72 The following year he was appointed Deputy Director of Planning with the Waterloo County Area Planning Board, Ontario, Canada. Shortly after joining the Board he was appointed Deputy Project Director of an intergovernmental area planning and transportation study, known as the Waterloo-South Wellington Area Study. The Study area covered 2,100 square kilometres and comprised 25 municipalities, including the Cities of Kitchener, Waterloo, Galt and Guelph. He was intimately concerned with the work of the study, and was responsible for drafting most of the working reports, including the final report which was submitted to the local and provincial government departments concerned with the Study.

- 1972-73 Following completion of the Waterloo-South Wellington Study in 1972, Mr. Milburn was appointed County Planning Director for the County of Perth, Ontario, Canada, where he was responsible for establishing a planning office for the County Council and for

4. EXAMINATIONS

(a) The report by the Hon. Registrar on the results of the 1976 examination was tabled and discussed. It was agreed that the results be as follows :

Government	Sloan	54	Pass
	Parsons	63	Pass
Settlements	Glover	61	Pass
	Hyslop	64	Pass
	Hull	49	Conceded Pass
	Jones	48	Fail
	Kwok	40	Fail
	Sloan	59	Pass
Cartography	Jordan	68	Pass
	Rogers	61	Pass
	Glover	55	Pass
Design Test	Leech	90	Pass
	Glover	40	Fail
	Sloan	35	Fail
	Jones	45	Fail
Communications	Badger	54	Pass
	Kwok	47	Fail
	Leech	72	Pass
	Rogers	77	Pass
	Sloan	72	Pass
Social Factors	Hyslop	52	Pass
	Sloan	75	Pass
	Hull	68	Pass
Economics	Leech	57	Pass
Law	Rogers	73	Pass
Theory (pass mark at 60% - seen in advance)			
	Rogers	47	Fail
	Jones	53	Fail
	Sloan	68	Pass
	Glover	64	Pass
	Kwok	42	Fail
Design Aesthetics	Sloan	75	Pass
	Glover	68	Pass
	Rogers	72	Pass
	Parsons	57	Pass
	Kwok	56	Pass * (*Examiner suggests "near pass" and to be given a supplementary exam - 1976 paper)
Design Study (Part One)			
	Rogers		Fail (opinion of two examiners)

(b) Applications to sit for examinations

(1) The following were approved -

Hardip Sing (N.S.W.)
A.K. Packham (N.S.W.)
G.E. Hamblyn (N.S.W.)
P. Rasmussen (Qld)

(2) The following were not approved -

T. Goff (N.S.W.)
Woo Man Chan (Overseas)

(3) The following candidates for the R.A.P.I. Examinations are not Student members or have ceased to be Student members and may not have sat for any of the examinations. It is recommended that their enrolments be cancelled.

Alaluku, Morris	PNG	1973	
Chalker, Hubert C.	ACT	1973	
Clements, Charles J.	NSW	1974	(passed Essay)
Clarke, Paul W.	NSW	1974	
Daniels, Nigel R.	Qld	1973	
Fielding, Garry K.	NSW	1972	
Flint, John R.	ACT	1974	
Fox, Paul P.	ACT	1973	(passed 4 subjects)
Jong, Nyuk Foh	Sarawak	1972	
Haye, L.A.	NSW	1972	
Murphy, Denis L.	Vic.	1973	
Payne, Robert J.	NSW	1972	(passed Essay (failed Design Study)
Reddick, Geoffrey W.	Vic.	1974	
Sayers, Ian L.	ACT	1973	
Todd, Michael C.	ACT	1974	(failed Essay)

5. (a) VISITING BOARD OF EDUCATION

The Secretary reported that arrangements for Round 3 of the Visiting Board had not been successful because suggested members were not available, New South Wales University and Sydney University had strongly preferred September or October visits, and it was subsequently suggested that expenditure on the Visiting Board in 1975/76 would be imprudent. After discussion, the Board recommended that the membership be continued on the previous basis of three members and that arrangements be made to complete Round 3 as soon as practicable.

It was noted that the reports of Rounds 1 and 2 had been distributed to the schools concerned and one reply had been received. A full report should be completed as soon as practicable.

(b) M.T.P. and M.U.R.P. COURSES IN THE UNIVERSITY OF ADELAIDE

South Australian Division recommends that M.T.P. Course Graduates be recognised but that M.U.R.P. Course Graduates be recognised in 1976 but that further review should continue. Conditions should be attached to

further recognition of M.U.R.P. Course (Option "A") but not to (Option "B").

M.U.R.P. Course - The committee recommends that :-

1. Those students who graduate this year in the MTP Course under the existing University Regulations be academically qualified for recognition by the RAPI in the normal way.
2. Those students who are now enrolled for the M.U.R.P. course and will complete the course this year under the existing University Regulations be academically qualified for recognition by the R.A.P.I. in the normal way. This will also apply to any students who would, under normal circumstances have completed the course this year, but due to unforeseen circumstances may be prevented from so doing.

N.B. This recommendation is based on the understanding that the thesis will be examined in conformity with the Regulations and a written assurance will be required from the Dean that this is the case.

3. The M.U.R.P. Course be not recognised on the basis of information presently available.

N.B. This recommendation is based on the fact that the University is still evolving a form, structure and content for the course. Until this has been approved by the Faculty including new Regulations and the Division advised by the Dean, no further formal action can be taken by the Division. It is also noted that generally courses are not now eligible for recognition until a full cycle has been completed.

4. The student body be advised of the recommendations of the S.A. Division through its student representatives on the S.A. Divisional Committee. They should also be advised that once recognition has been granted, it is normally retrospective.

N.B. This recommendation is made because of the need to protect the interests of those students who enrolled prior to 1976.

It is moved that

"On the recommendation of the South Australia Division, the Royal Australian Planning Institute grant exemption from the Institute Examinations to students who have completed the formal course work of the degree of Master of Town Planning of the University of Adelaide but have not submitted a thesis as required, subject to successfully completing a thesis on a subject approved by the Honorary Registrar RAPI Examinations, and supervised and examined by persons nominated by the Registrar. The cost of examination of the thesis shall be borne wholly by the student and shall be not less than the costs of supervision, examination by not less than two examiners, and administration".

6. INSTITUTE POLICY ON COURSE RECOGNITION, MEMBERSHIP POLICY, SYLLABUS REVIEW, PRACTICAL EXPERIENCE, EXAMINATION POLICY AND ANNUAL RENEWAL OF RECOGNITION

There was considerable discussion on these matters but it was recognised that the business of the Board precluded the depth discussion which was required. The Board recognised that the Western Australia Division Representative had made valid points that serious policy matters were crowded out of discussion by routine business of membership.

On the initiative of the New South Wales Division Representative it was suggested that a major review comprising sub-reports as chapters of a major report on these matters should be compiled and division comment should be required within a short period from this meeting in order to facilitate a draft of the major report which MUST come to the next Board of Education meeting in March 1977 and should be circulated at least one month before that date.

7. OTHER BUSINESS

(a) Proliferation of Planning Courses

A formal letter should be written to the Federal Government to reduce the approval for new courses which have not been scrutinised for professional recognition.

(b) M.T.P. Course, University of Adelaide

It was suggested by South Australian Division that candidates who have been unable to complete the Thesis in this course may be considered by submitting a Thesis to the South Australian Division for examination.

After discussion, it was agreed that this course of action would not be proper and that the South Australian Division should approach the University for consideration of willing thesis candidates who had not complied with the old regulations, or alternatively such candidates should submit to the R.A.P.I. Examination (and may be considered for exemptions) rather than attempting to submit an external option for consideration by Divisional Committees.

(c) Education and Membership Policies

It was agreed that the policies submitted by the Western Australia Division were philosophical in content and required extensive consideration. It was agreed that they should be regarded as interim policies where the Hon. Registrar Examinations may have to advise candidates or the Hon. Federal Secretary may have to advise applicants. Nevertheless, these policy statements were regarded as well constructed and are recommended to the incoming General Committee.

G.Comm.

(d) Continuing Education

It was recommended that the President or his delegate should attend the Conference in Canberra in October

President

and to report to the Divisions.

The Committee on overseas professional qualifications which reports to the Department of Immigration and Labour does not at the moment review planning qualifications. It was suggested that the Hon. Federal Secretary should correspond with the Committee and offer co-operation in the evaluation of such overseas qualifications in planning.

- (e) The Board of Education thanked the Chairman, Mr. Wallman and the Secretary of the Board.

There being no further business the meeting terminated at 6.20 p.m.

Confirmed

Chairman