

COUNCIL OF THE CITY OF SYDNEY

9.12.71

ESTIMATES ADOPTED FOR 1971

1971 ITEM MP 2

Strategic Plan and Action Planning	\$174,760
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ITEM 187 (City Engineer's
Department

William Street Action Plan	\$ 10,000
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TOTAL	\$184,760
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THIS ESTIMATE WAS CALCULATED
IN DECEMBER 1970 ON THE FOLLOWING
BASIS :

1971 Strategic Plan Fees	\$ 59,760
Strategic Plan Public Relations, Exhibition and book production	\$ 20,000
Wynyard Pedestrian Network	\$ 25,000
William Street Action Plan	\$ 10,000
West Side Car Parks Action Plan	\$ 20,000
East Side Car Parks Action Plan - Phase I	\$ 5,000
Brickfield Hill Action Planning - Phase I	\$ 25,000
Midtown Pedestrian Network Action Planning - Phase I	\$ 5,000
Pymont Action Planning - Phase I	\$ 5,000
Contingencies	\$ 10,000

TOTAL	\$184,760
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ACTUAL EXPENDITURE 1971

	Item	Total
I.		
a.	Strategic Plan	\$59,760
b.	Public Relations, public exhibition and production of Wynyard Action Plan Brochure for sale to public	8,000
c.	William Street Boulevard Action Plan (No.1)	10,000
d.	Wynyard Action Plan (No.3)	25,000
e.	West Side Car Parks Action Plan (No.4)	20,000
		\$122,760
II.	NOTE RE ADDITIONAL WORK UNDER CLAUSE 8 OF AGREEMENT :	
	A volume of work was commissioned by Council on a time basis under Clause 8 of Agreement between Council and Consultant. Expenditures under this head have been :	
a.	Advice and Recommendations re numerous Development Applications referred to Consultant; reorganisation of City Planning and Building Department, and appointment of Chief Planning Officer; location and character of World Trade Centre; etc.	\$ 1,337.50
b.	Revision of FSR and Parking Codes	\$ 5,000.00
		\$ 6,337.50
	TOTAL EXPENDITURE UNDER 1971 ITEM MP 2 (inc. William St)	\$129,097.50

THEREFORE :

1971 Estimate MP2

\$184,760.00

Actual Expenditure 1971

\$129,097.50

UNEXPENDED BALANCE =

\$ 55,662.50

NOTE RE STRATEGIC PLAN BOOK
PRODUCTION :

Council outlayed \$12,000 towards the cost of production of 800 copies of the 1st Edition of the Strategic Plan Book.

In addition, \$16,404 was outlayed on the production of 1500 copies of the 2nd Edition of the Strategic Plan Book.

IF THIS WAS DEBITED TO ESTIMATES ITEM MP 2, then total expenditure for 1971 was correspondingly greater.

Total book production outlay of \$28,404 will be recouped by -

- a. the sale of most of the 2300 books at \$15 per copy
- b. a Commonwealth Book Bounty rebate for binding which has been claimed by Council at the instigation of the Consultant.

1972 ESTIMATES
COUNCIL OF THE CITY OF SYDNEY

ITEM M. P. 2 UNDER "EXTRANEIOUS EXPENSES"
OUTLINE BUDGET ESTIMATE FOR THREE YEAR ACTION AND
STRATEGIC PLANNING PROGRAM COVERING 1972, 1973 and 1974
CALENDAR YEARS

1972 - 1974 PROGRAM

PLANNING TASKS	Relevant Adopted Policies & Action Priorities	Timing	Estimated Cost \$
1. Traffic and Parking Surveys and Plans for Eastern District B of City (east of Hyde Park, north of Campbell Street) including Eastside Perimeter Car Parks Action Plan	3B 7C 7D	Stage 1 1972 Stage 2 1973	25,000 25,000
2. Comprehensive Pedestrian Network Plans and Designs for : (a) Extension of Wynyard Network to encompass whole of Tank Stream Precinct, including designs for Circular Quay area, Rocks-Woolloomooloo Foreshore Promenade, and Music Bowl in Domain, etc. (b) Midtown Hub and Civic Precincts, linking St James and Town Hall Stations, encompassing the QVB and Town Hall Square (c) Brickfield Hill Precinct from Park Street to Railway Square	 3A 8A 8D 15C 12A 3A 8A 8D 10A 11B 2C 3A 8A 8D	Major items for implementation before next election. Stage 1 1972 Stage 2 1973 1972 Stage 1 1972 Stage 2 1973	 30,000 20,000 20,000 20,000
3. Ultimo Precinct (A8) Action Plan, integrating Technology plans with City policies, and including Railway Square	(Required under Statutory Scheme) See also 2C 2D 2E 3A 12F	Stage 1 1972 Stage 2 1973	10,000 20,000

PLANNING TASKS	Relevant Adopted Policies & Action Priorities	Timing	Estimated Cost \$
4. Oxford Street Precinct (B1) Action Plan including plans and designs for Oxford St Boulevard, for street closures, parking, pedestrian network etc.	2C 2D 2E 7D 8A 15B	Stage 1 1972 Stage 2 1973 Major items for imple- mentation before next election	10,000 30,000
5. Kings Cross Precinct (B5) Action Plan	2C 2D 2E 7D 7E 8A 8E 9A 9B 9C 9D 10B 10F 14A 14F 15B 16C	Stage 1 1972 Stage 2 1973 Stage 3 1974 Major items for imple- mentation before next election	18,000 25,000 20,000
6. West Surry Hills Precinct (C1) Action Plan, with special reference to traffic rationalisation and street closures as in the 'Loo	2C 2D 2E 3A 6B 6D 8E 9A 9B 9C 9D 9E 9F 11C 11D 11E 12E 13E 15E 16C	Stage 1 1972 Stage 2 1973	10,000 30,000
7. Surry Hills Residential Village Precinct (C3) Action Plan	2C 2D 2E 3A 6B 6D 8E 9A 9B 9C 9D 9E 9F 11C 11D 11E 12E 13E 15E 16C	Stage 1 1972 Stage 2 1973	10,000 30,000
8. The Pyrmont Precincts (D1, D2, and D3) Action Planning with special reference to possible major future changes in basic land uses	2A 2C 2D 2E 3A 3B 5C 5D 6A 6B 6D 7C 8A 8E 9A 9E 9F 10E 11A 11C 11E 12F 13B 14A 14B 15B 16D	Stage 1 1972 Stage 2 1973 Stage 3 1974	25,000 25,000 25,000

PLANNING TASKS	Relevant Adopted Policies & Action Priorities	Timing	Estimated Cost \$
9. Formal establishment of Council's Preservation Advisory Committee, consultant assistance to the Committee, preparation of recommendations for Council's Preservation Register, including full reports on individual buildings, detailed manuals of administrative and legal procedures for preservation and transfer of FSR etc.	3B 11B 13A 13B 13C 13D 13E	Stage 1 1972 Stage 2 1973 Stage 3 1974	15,000 10,000 10,000
10. Inner City (Central Spine District A) Movement Systems : Action Planning for coordination of pedestrian facilities, kerbside parking, bus routes and stops, taxi and delivery vehicle operations, in accord with Annexure F of Strategic Plan	1C 1E 2C 2D 5C 5D 6B 6C 7E 8A 10A and Annexure F of Strategic Plan	Stage 1 1972 Stage 2 1973 Stage 3 1974	20,000 20,000 5,000
11. Advice and assistance to Council's City Planning Department in the design and establishment of Council's Data Collection (including training for Council staff in the conduct of specific surveys) Storage, Retrieval, Analysis and Sale Section in City Planning Department, in accord with Annexure C of Strategic Plan	1C 1D 1E and Annexure C of Strategic Plan	Stage 1 1972 Stage 2 1973 Stage 3 1974	7,500 20,000 20,000
12. Preparation of detailed Residential Development Control Codes, in elaboration of FSR Codes for Residential Precincts	9C 15E	1972	10,000
13. Advice and Assistance to City Planning Department in the production of Guidebook/Index or Manual clearly explaining City Development Control Policies, Procedures and Codes in accord with Annexure G of Strategic Plan. Special assistance with graphics, artwork and presentation	1C 1D 1E	1972 1973	5,000 10,000

PLANNING TASKS	Relevant Adopted Policies & Action Priorities	Timing	Estimated Cost \$
14. Planning and design for long term redevelopment of Garden Island area for public enjoyment		1972 1973 1974	2,000 3,000 2,000
15. Advice and Assistance to Council's Officers in planning for new Boulevards :			
* York Street	15B	1972	500
* Wentworth Avenue, Elizabeth and Chalmers Streets, linking Hyde, Belmore and Prince Alfred Parks	15B	1972 1973 1974	1,000 10,000 2,000
* Harris Street, Broadway to Johnson's Bay	15B	1972 1973 1974	1,000 10,000 2,000
16. 1973/74 REVISION, REVIEW AND UPDATING OF 1971 STRATEGIC PLAN AS RECOMMENDED ON PAGE 70 OF THE 1971 PLAN	1A 1B 1C	1973 for publication in June 1974 as policy statement by Council prior to next election 1973 1974	 20,000 30,000

ITEM MP 2 1972 BUDGET MADE UP OF :

(i)	Unexpended balance of 1971 Budget	\$ 55,662
(ii)	plus new allocation, same as 1971	\$184,760
	TOTAL	\$240,422

TOTALS AS LISTED FOR PLANNING TASKS 1 to 16 ABOVE :

1972	\$240,000
1973	328,000
1974	116,000

10.12.71

RE : 1972 ESTIMATES
ITEM 434 under heading 'Extraneous Expenses'.

DESIGN OF STREETScape IMPROVEMENTS
AND STREET FURNITURE

Ald. Leo Port initiated this Item during 1971. An initial allocation of \$15,000 was allocated for first stage work on the streetscape improvement works, and recommendations regarding the longer term comprehensive redesign of all street signs and furniture throughout the City.

Council resolved (4084/70) on December 21, 1970,

- "(a) that the Council undertakes to carry out the coordinated design of street furniture, including seating, lighting, litter bins, railings, shelters, historical and other signs and markers;
- (b)Urban Systems Corporation Pty Limited to submit design standards, arrange for the presentation of prototypes of street furniture and supply designs for low cost streetscape improvements and beautification projects at a cost not exceeding \$15,000 "

This work has been done under the supervision of Ald. Port, and will be completed by the end of 1971. Ald. Port wishes to present it to his colleagues and Council in February. He has requested that substantial provision be made in the 1972 and subsequent Estimates for continuation of this important and complex work into detailed designs and specifications.

<u>1971</u>	Allocated	<u>\$15,000</u>
This will be fully expended by 31.12.71		

<u>1972</u>	Recommended	
	Allocation	<u>\$30,000</u>

12.12.71

1972 ESTIMATES

RE : ALLOWANCE FOR ACTION PLAN ON NOISE
AND POLLUTION CONTROL

Ald. Port has discussed, and advised in the preparation of, the attached proposal for an Action Plan on Noise and Pollution Control.

The matter has also been discussed with Council's Health and Planning Department Officers.

It is recommended that \$15,000 be allowed in the estimates for either 1972 or 1973 for this.

Aim of Action Plan

To establish a data bank of statistical information for the City of Sydney.

Purpose of the Action Plan

To enable the Planning Department -

1. To monitor the economic health of the City, in order that Council may be advised on any measures deemed necessary by Council.
2. To provide a source of data to permit the development of physical plans most appropriate to the needs of each Precinct.
3. To aid investors to make better decisions on the timing and magnitude of new developments.

Phases of the Action Plan

1. Appoint the appropriate staff.
2. Determine the data that should be kept and the nature and frequency of reports necessary to achieve the purpose outlined above
3. Establish the sources of the data.
4. Design the necessary systems to collect, collate and store the data and produce the reports.
5. Implement the necessary systems.

Consulting Assistance

Consultants could be employed to advantage on phases 2 to 4 and subsequently on 5. The extent of assistance on implementation will depend on how much information needs to be collected by special survey and how much needs to be purchased from consultants, and how much is already published.

SUBJECT: ACTION PLAN;
POLICY 16, POLLUTION CONTROL;
STRATEGIC PLAN IMPLEMENTATION

RECOMMENDATION

In order to implement Policy 16, Pollution Control, of the City of Sydney Strategic Plan, it is recommended that Council resolves to appoint the Environmental Consultants responsible for the formulation of Policy 16, to prepare and implement an Action Plan to reduce noise nuisance and the pollution of City air and Harbour water.

Such an Action Plan should co-ordinate the pollution control aspects of other Policy proposals and other Consultants' activities. It should also maintain effective liaison with the Department of Environment Control, the Sydney Rocks Development Authority and neighbouring Municipalities, in addition to the close liaison necessary with the City Building Surveyor's Department and the City Health Department.

The action plan proposed will co-ordinate all activities of Policy 16, Pollution Control in general and the previously adopted Action Priorities in particular. It will take cognizance of the past and current activities of the Council, particularly the Building Surveyor's Department and the Health Department. The Plan is designed to devise practical and effective noise nuisance and pollution control regulations, which will be compiled in conjunction with Council personnel, thus maximising their contribution and minimising the training required for these personnel to implement and administer such regulations and controls.

The Plan allows for training and tutoring of Council personnel to adequate level to deal with noise nuisance and pollution control matters in an authoritative fashion. This would include briefing on town planning matters and traffic flow planning project, as well as the more frequent matters involved in this Policy.

The attached 'Outline of Action Plan Details' requires co-ordinated research and compilation of physical data, community opinion and available literature, followed by a planning and control phase. A large number of specialists is required for a short period and the use of external consultants appears the only practical means of early implementation of the Pollution Control Policy.

→ Such consulting services could be rendered on either an Hourly Rate Fee basis or a Lump Sum Fee basis. Budgetary Estimate of Fees will require allocation of \$15,000 within the first three months of receipt of instructions to proceed, with a further \$5,000 required for project completion at a period six months after instructions to proceed. Assuming concurrent implementation of other relevant Policies, total project time will be six months from receipt of instructions to proceed.

The Action Plan will be designed to encourage and stimulate development rather than to stifle it by imposing unrealistic and unnecessarily-stringent regulations and requirements.

OUTLINE OF ACTION PLAN DETAILS

In order to implement action to reduce noise nuisance and the pollution of City air and the pollution of Harbour water, the adopted Action Priorities of the Strategic Plan should be preceeded by an extensive survey of noise levels and correlation of pollution concentrations currently existing within all precincts and immediate neighbouring areas.

This will enable the establishment of existing noise and pollution contours, comparison with the Council's history of complaints and analysis and planning of preferred noise and pollution contours, taking into account the Town Planning zones of the city as a whole, in combination with immediately adjacent zoning and activities. The derivation of such preferred noise and pollution contours will include analysis of quantitative and qualitative, subjective and objective information gathered during instrumented surveys and community opinion questionnaires proposed.

In addition, a considerable volume of case histories and existing legislation for other major cities can be drawn upon and adapted to the Council's and the Strategic Plan's requirements.

The authorised Action Priorities shall be implemented as follows:-

Action Priority A

Press for amendments to Building Regulations to empower Council to require higher standards of sound insulation in buildings and their mechanical equipment.

Existing regulations are inadequate and inconsistent with modern building practice and residential and commercial requirements. Many overseas cities and countries have established effective regulations and requirements, many of which can be readily adapted to the Council's purpose.

Action Priority B

Encourage the replacement of noisy construction equipment, currently used within the city, by acoustically satisfactory equipment.

Action within this Priority should include the preparation of regulations specifying the maximum allowable noise levels and dust concentrations at the boundaries of construction sites and/or neighbours affected. It should also include consideration of the overall period of duration, the time of occurrence, the control techniques available, the type and nature of the offending source, etc. Demolition, excavation and blasting operations and equipment should be covered, in addition to the construction operations and equipment noise and pollution aspects. Current trends in overseas legislation, together with local reaction to demolition and construction noises, indicate the requirement for regulations necessitating 'proof of intent' by design and/or construction techniques to reduce construction noise and pollution, prior to receiving building approval. Adequate design and approved construction techniques could earn builders and developers 'extended hours of operation', when required.

Action Priority C

Strengthen Council's ability to deal with complaints about noise, using scientific methods to measure noise levels; investigate the feasibility of preparing and enforcing a Noise Control Code specifying maximum permissible noise levels in particular localities in stated periods, from particular types of equipment and activities.

This priority is required to improve the acoustical element, in conjunction with other environmental elements, with appropriate priorities for residents, business communities and visitors. It should provide the City Administrators with a logical, legal and relatively simple base in order to monitor, assess validity and take the necessary action to have an existing or potential problem eliminated or minimised.

With the present strong and increasing interest in problems of community noise, it is necessary to develop a set of noise criteria appropriate to the activity, zoning and time of day. Activities covered by the code should include all forms of traffic, manufacturing, distribution, building, commerce, entertainment, residential, service and Municipal activities.

The Council does use the power vested in it by Section 289 of the Local Government Act No. 41, 1919, in general and paras. 'C' and 'D' in particular. At this juncture, the Council does not have any specific acoustical regulations, nor any standard procedure for the processing of complaints and seeking remedial action in the case of justifiable complaints.

Preliminary surveys conducted indicate that Government transport vehicles, particularly diesel-engined buses, are dominant sources of noise nuisance within the city area. Such public facilities should not be given 'deemed to satisfy' approval if the policy of the Strategic Plan is to succeed.

Action Priority D

Press for and support action by Governments and private enterprise to reduce air pollution affecting the city, particularly from vehicles and incinerator, power house and boiler equipment.

Action to date regarding this priority indicates a requirement for increased impetus, which could be created by the enthusiastic involvement of the Council.

Again, public facilities are a major offender in this area and 'deemed to satisfy' concessions are not recommended.

Action Priority E

Co-operate with the State Government in preparing a Pollutant Emission Control Code, specifying maximum permissible emission levels of particular types of equipment, to guide Council in the exercise of power under Section 313(o) of the Local Government Act.

Considerable activity has taken place on this aspect of the Policy and co-ordination and correlation of available information will lead to the successful and practical preparation of a Pollutant Emission Control Code. Such a code should make reference to the Noise Control code prepared under Priority C above and vice versa.

Action Priority F.

Continue to improve techniques of city refuse collection and street cleansing.

Modern methods of refuse collection and street cleansing are mechanically orientated and introduce noise nuisance problems far in excess of their predecessors. The hours of operation of refuse collection and street cleansing equipment necessitate early action to minimise the lack of acoustical amenity incurred by this equipment.

Considerable effort should be made to reduce the unsightly and unsanitary display of garbage and garbage cans marring the footpath during the evenings, throughout much of the city area.

Action Priority G

Press for expansion of Council's powers to deal with the disposal of garbage and trade refuse.

Portion of this Priority embraces the latter part of the above Priority and extends it to include the ultimate disposal of garbage and trade refuse.

ACTION PLAN IMPLEMENTATION

Consistent with the activities of our overseas contemporaries, implementation of the Action Plan will be conducted in close liaison with relevant Council personnel, especially those responsible for administering the Regulations and techniques proposed for adoption. Acoustical appreciation and planning will be conducted in conjunction with the appropriate Council officers to develop the guidelines for recording, monitoring and processing of noise and pollution complaints and to submit recommendations pertaining to regulations covering permissible noise and pollution levels from various types of activities, zones and/or fixed or temporary mechanical devices.

Services provided and activities co-ordinated will embrace the full intention of the Pollution Control Policy of the City of Sydney Strategic Plan.